

## Message Text

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ACTION ARA-10

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-02 INR-07 L-03

NSAE-00 NSC-05 PA-02 PRS-01 SP-02 SS-15 USIA-15 EB-07

COME-00 TRSE-00 OES-05 EUR-12 /091 W

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R 251405Z FEB 76

FM AMEMBASSY BRASILIA

TO SECSTATE WASHDC 4165

INFO AMEMBASSY BOGOTA

AMEMBASSY BUENOS AIRES

AMEMBASSY CARACAS

AMEMBASSY LIMA

AMEMBASSY MEXICO

AMEMBASSY SAN JOSE

AMCONSUL RIO DE JANEIRO

AMCONSUL SAO PAULO

UNCLAS SECTION 1 OF 2 BRASILIA 1687

E.O. 11652: N/A

TAGS: PFOR BR US

SUBJECT: FOREIGN MINISTER SILVEIRA'S PUBLIC COMMENTS ON SECRETARY  
KISSINGER'S VISIT

SUMMARY: TALKING WITH REPORTERS AFTER SECRETARY'S MEETING WITH  
GEISEL, FONMIN SILVEIRA INTER ALIA HAILED SECRETARY'S VISIT AS  
REPRESENTING POSSIBILITY OF SOLUTIONS TO BILATERAL PROBLEMS,  
SAID RELATIONS ARE CORDIAL BUT MUST ALSO BE OPERATIVE, DECLARED  
THAT FAILURE OF US TO PARTICIPATE IN GROWTH OF BRAZILIAN  
ECONOMY WOULD LEAD BRAZIL TO LOOK FOR OTHER OPTIONS THAT  
WOULD LEAD TOWARD POLITICAL OPTIONS, AND SAID BRAZIL, WHILE  
IN SOLIDARITY WITH DEVELOPING WORLD, IS NOT AFRAID OF SUPPORTING  
POSITIVE POSITIONS OF DEVELOPED COUNTRIES, IS NOT AN ALIGNED  
COUNTRY, (BUT) DOES HAVE "A TRUE SPECIAL RELATIONSHIP WITH  
THE US" HE WAS SUBSEQUENTLY QUOTED AS DECLARING NY TIMES  
CRITICISM OF SECRETARY'S SPEECH HERE SHOWED "INCOMPREHENSION  
AND INJUSTICE," AND AS SAYING HE WAS "PLEASED TO HAVE NOTED  
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THE HIGH DEGREE OF UNDERSTANDING OF THE SECRETARY OF STATE

REGARDING THE BRAZILIAN SITUATION." END SUMMARY.

1. TALKING WITH REPORTERS FOLLOWING SECRETARY'S FEB. 20 MEETING WITH PRESIDENT GEISEL (VERBATIM TRANSCRIPT WAS CARRIED FEBRUARY 21 IN ESTADO DE SAO PAULO), SILVEIRA BEGAN BY STATING, " THE VISIT OF THE US SECRETARY OF STATE IS VERY IMPORTANT BECAUSE IT REPRESENTS A SIGNIFICANT POSSIBILITY IN FAVOR OF THE SOLUTION OF PROBLEMS THAT EXIST IN THE RELATIONS BETWEEN BRAZIL AND THE US." CITING THE TRADE DEFICIT AND FORESHADOWING THE MEMORANDUM OF UNDERSTANDING (MOU) LATER TO BE ANNOUNCED, SILVEIRA SAID, "THE MECHANISM WHICH WE ARE TRYING TO SET UP IS PRECISELY TO TREAT THESE PROBLEMS IN A MORE GLOBAL, POLITICAL MANNER," ADDING THAT "IN A CERTAIN FASHION, THE TECHNICAL CRITERION IS INTIMATELY LINKED TO THE OVERALL POLITICAL RELATIONSHIP OF THE TWO COUNTRIES... OVERALL, BRAZIL HAS VERY CORDIAL RELATIONS WITH THE US, BUT THAT IS NOT ENOUGH. IT IS ALSO NECESSARY THAT THESE RELATIONS BE OPERATIVE AND THAT THEY HAVE INFLUENCE IN SPECIFIC TERMS. THAT IS TO SAY, THERE IS MUCH TO DO."

2. SILVEIRA CONTINUED, "I THINK THAT WHAT GAVE THE US A DISTINCT POSITION WITHIN BRAZIL'S RELATIONS WITH THE WORLD WAS PRECISELY THE ACTIVE PARTICIPATION OF THE US IN BRAZILIAN DEVELOPMENT. AND I HOPE THAT THIS PARTICIPATION WILL BE ACCELERATED IN THE FUTURE, BECAUSE OBVIOUSLY IF THIS ACCELERATION DOES NOT TAKE PLACE BRAZIL WILL HAVE TO LOOK FOR OTHER OPTIONS. AND THESE OTHER OPTIONS UNDENIABLY, IN THE MEDIUM AND LONG RUN, WILL LEAD ALSO TOWARD POLITICAL OPTIONS."

3. NOTING THAT GROWTH OF ITS ECONOMY PROVIDED BRAZIL CAPACITY FOR SELECTION OF OPTIONS, SILVEIRA WENT ON, "WE ALSO HAVE TO TAKE MEASURES AS ALL OTHER COUNTRIES DO IN THE SENSE OF RE-ESTABLISHING A BALANCE OF BRAZIL'S ECONOMIC AND TRADE POSITION IN ITS FOREIGN RELATIONS. OBVIOUSLY, THE US MUST SHOW THE POLITICAL WILL TO CONTINUE ACTIVE PARTICIPATION IN THE PROCESS OF BRAZILIAN DEVELOPMENT, BECAUSE THE PROCESS OF BRAZILIAN DEVELOPMENT IS AN HISTORIC FACT: BRAZIL IS NOT GOING TO STOP DEVELOPING."

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4. REFERRING AGAIN TO THE SIZE OF THE BRAZILIAN ECONOMY AND POINTING OUT ITS IMPORTANCE TO US TRADE, SILVEIRA DECLARED, "WE ARE IN A PROCESS OF ACQUIRING IMPORTANT ECONOMIC PARTNERS, SO THAT THERE WILL BE A REAL TRANSFER OF TECHNOLOGY TO BRAZIL AND SO THAT BRAZIL MAY ACQUIRE THIS TECHNOLOGY, WHICH IS BECOMING GREATER EVERY DAY, AND ATTAIN AN ECONOMIC SITUATION WHICH IS INCREASING WITH ITS NEW DIMENSION. . .BRAZIL IS NOT SEEKING TEMPORARY PARTNERS NOR DOES IT EXPECT THOSE PARTNERS

TO BE ABANDONED AT THE MOMENT THAT TECHNOLOGY IS TRANSFERRED.  
WE WANT PERMANENT PARTNERS, AND WE HAVE A PHILOSOPHY WHICH  
IS VERY CLEAR IN THAT RESPECT."

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5. IN RESPONSE TO TWO SEPARATE QUESTIONS ON WHETHER HE  
THOUGHT ESTABLISHMENT OF CONSULTATIVE MECHANISM WOULD  
CREATE FEARS OR RESENTMENTS AMONG OTHER LA NATIONS, SILVEIRA  
REPLIED IN NEGATIVE BOTH TIMES, NOTING THAT PRESENT ERA  
INVOLVES MORE EQUAL PARTNERSHIPS AND STATING HIS BELIEF THAT  
BRAZIL'S EFFORTS WITH ITS NEIGHBORS AND OTHER LDC'S HAD  
CREATED CONFIDENCE REGARDING BRAZIL'S POSITIONS.

6. IN RESPONSE TO ANOTHER QUESTION, SILVEIRA SAID, "THE  
BASIC ASSUMPTIONS (OF THE NEW RELATIONSHIP WITH THE US)  
WOULD BE A GREATER AND BETTER BILATERAL UNDERSTANDING. . .  
BUT WITHOUT ANY SENSE OF DEPENDENCY, WITH ABSOLUTE EQUALITY.  
I BELIEVE THAT BRAZIL IS ALREADY SUFFICIENT MATURE AND  
I THINK THAT THE GOVERNMENT IS VERY FIRM IN THIS, IN THE  
SENSE OF SHOWING THAT IT IS A WESTERN PARTNER WITH THE

OTHER NATIONS, AND THAT HAS TO BE TAKEN INTO ACCOUNT."

7. ASKED WHETHER THE US HAD AGREED TO DISAGREE, SILVEIRA  
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SAID "THAT'S RIGHT. TO DISAGREE RATIONALLY. THAT'S THE GREAT STEP FORWARD. I FIND THAT DIAGNOSIS PERFECT." HE ADDED ASSERTION THAT FAR FROM DIMINISHING OTHER RELATIONSHIPS, BRAZIL WAS ESTABLISHING CONSULTIVE MECHANISMS WITH OTHER COUNTRIES AS WELL, NAMING BRITAIN, FRANCE, AND ITALY.

8. IN RESPONSE TO OTHER QUESTIONS, SILVEIRA ALSO STATED THAT: (1) REPLACEMENT OF SECRETARY WOULD REQUIRE "NEW EFFORTS" BY BRAZIL, BUT WHAT ALREADY ESTABLISHED WOULD HELP; (2) CONSULTATIVE MECHANISM TO BE CORRECTIVE RATHER THAN PREVENTIVE; (3) BRAZILIAN POSITION ON INTERDEPENDENCE REMAINS UNCHANGED AFTER SECRETARY'S VISIT, AND BRAZIL (LIKE US) FINDS FACT OF INTERDEPENDENCE INESCAPABLE; AND (4) BRAZIL, WHILE IN SOLIDARITY WITH DEVELOPING WORLD, IS NOT AFRAID OF SUPPORTING POSITIVE ACTIONS OF DEVELOPED COUNTRIES, IS NOT AN ALIGNED COUNTRY, (BUT) DOES HAVE "A TRUE SPECIAL RELATIONSHIP WITH THE US."

9. SILVEIRA WAS SUBSEQUENTLY QUOTED (FEB. 23 PRESS) AS DECLARING THAT NY TIMES EDITORIAL CRITICAL OF SECRETARY'S SPEECH SHOWED "INCOMPREHENSION AND INJUSTICE." FOLLOWING THROUGH, AND HAVING REFERENCE ALSO TO PRESS COVERAGE HERE OF COMMENT ELSEWHERE IN LA CRITICAL OF TIGHTENED US-BRAZIL RELATIONSHIP, FOREIGN MINISTRY WAS REPORTED IN FEBRUARY 24 PRESS AS AVOIDING COMMENT IN ORDER NOT TO PROVOKE FURTHER REACTION. ACCORDING TO JORNAL DE BRASILIA, MINISTRY OFFICIALS ACKNOWLEDGED AWARENESS OF "JEALOUSY" OF OTHER COUNTRIES BUT WERE CONFIDENT THAT TIME WOULD TAKE CARE OF IT. SPOKESMAN WAS QUOTED AS SAYING THAT SILVEIRA "CONSIDERED IT IMPORTANT TO REGISTER IN (HIS) SPEECH THE WEIGHT WHICH KISSINGER IS GIVING TO LATIN AMERICA AND TO BRAZIL," AND THAT SILVEIRA WAS "PLEASED TO HAVE NOTED THE HIGH DEGREE OF UNDERSTANDING OF THE SECRETARY OF STATE REGARDING THE BRAZILIAN SITUATION." FINALLY, THE ACCOUNT CONCLUDED, SILVEIRA "SAID HE WAS CONFIDENT THE MEMORANDUM OF UNDERSTANDING WOULD BE IMPLEMENTED IN THE SHORTEST POSSIBLE TIME." TO ESSENTIALLY SAME MATERIAL, ESTADO DE SAO PAULO ADDED THAT MINISTRY CONSIDERS RESULTS OF VISIT FULLY SATISFACTORY, WITH MOU, ACCORDING TO SPOKESMAN, SHOWING "CLEARLY THAT THE RESULTS  
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CORRESPONDED EXACTLY TO WHAT WAS EXPECTED OF THE VISIT,  
THAT IS, THE ESTABLISHMENT OF A NEW SYSTEM OF BRAZIL-US  
RELATIONSHIP, WITH POLITICAL BUT BILATERAL FOCUS."  
CRIMMINS

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** FOREIGN RELATIONS, MINISTERIAL VISITS, PRESS CONFERENCES  
**Control Number:** n/a  
**Copy:** SINGLE  
**Draft Date:** 25 FEB 1976  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
**Disposition Action:** n/a  
**Disposition Approved on Date:**  
**Disposition Authority:** n/a  
**Disposition Case Number:** n/a  
**Disposition Comment:**  
**Disposition Date:** 01 JAN 1960  
**Disposition Event:**  
**Disposition History:** n/a  
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**Enclosure:** n/a  
**Executive Order:** N/A  
**Errors:** N/A  
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**Office:** ACTION ARA  
**Original Classification:** UNCLASSIFIED  
**Original Handling Restrictions:** n/a  
**Original Previous Classification:** n/a  
**Original Previous Handling Restrictions:** n/a  
**Page Count:** 5  
**Previous Channel Indicators:** n/a  
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**Previous Handling Restrictions:** n/a  
**Reference:** n/a  
**Review Action:** RELEASED, APPROVED  
**Review Authority:** castelsl  
**Review Comment:** n/a  
**Review Content Flags:**  
**Review Date:** 14 JUL 2004  
**Review Event:**  
**Review Exemptions:** n/a  
**Review History:** RELEASED <14 JUL 2004 by schwenja>; APPROVED <31 AUG 2004 by castelsl>  
**Review Markings:**

Margaret P. Grafeld  
Declassified/Released  
US Department of State  
EO Systematic Review  
04 MAY 2006

**Review Media Identifier:**  
**Review Referrals:** n/a  
**Review Release Date:** n/a  
**Review Release Event:** n/a  
**Review Transfer Date:**  
**Review Withdrawn Fields:** n/a  
**Secure:** OPEN  
**Status:** NATIVE  
**Subject:** FOREIGN MINISTER SILVEIRA'S PUBLIC COMMENTS ON SECRETARY KISSINGER'S VISIT  
**TAGS:** PFOR, OVIP, BR, US, (KISSINGER, HENRY A), (SILVEIRA, ANTONIO FRANCISCO AZEREDO)  
**To:** STATE  
**Type:** TE  
**Markings:** Margaret P. Grafeld Declassified/Released US Department of State EO Systematic Review 04 MAY 2006